

Chapter 22¹

SHORELAND-WETLAND ZONING ORDINANCE

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**STATUTORY AUTHORIZATION, FINDINGS OF FACT,
STATEMENT OF PURPOSE, AND TITLE**

22.01 Statutory Authorization

This ordinance is adopted pursuant to the authorization in Wisconsin Statute §§ 62.23 and 62.231 (2001-2002) for cities and Wisconsin Statute §§ 87.30 and 144.26 (2001-2002).

22.02 Finding of Fact and Purpose

Uncontrolled use of the shoreland-wetlands and pollution of the navigable waters of the municipality would adversely affect the public health, safety, convenience, and general welfare and impair the tax base. The Legislature of Wisconsin has delegated responsibility to all municipalities to:

- (1) Promote the public health, safety, convenience, and general welfare;
- (2) Maintain the storm and flood water storage capacity of wetlands;
- (3) Prevent and control water pollution by preserving wetlands, which filter or store sediments, nutrients, heavy metals, or organic compounds that would otherwise drain into navigable waters;
- (4) Protect fish, their spawning grounds, other aquatic life, and wildlife by preserving wetlands and other aquatic habitat;
- (5) Prohibit certain uses detrimental to the shoreland-wetland area; and
- (6) Preserve shore cover and natural beauty by restricting the removal of natural shoreland cover and controlling shoreland-wetland excavation, filling, and other earth moving activities.

22.03 Title

This ordinance shall be known as the Shoreland-Wetland Zoning Ordinance for the City of Sheboygan Falls, Wisconsin.

GENERAL PROVISIONS

22.10 Compliance

The use of wetlands and the alteration of wetlands within the shoreland area of the municipality shall be in full compliance with the terms of this ordinance and other applicable local, state, or federal regulations. (However, see Section 22.30 of this ordinance, for the standards applicable

to the nonconforming uses.) All permitted development shall require the issuance of a zoning permit unless otherwise expressly excluded by a provision of this ordinance.

22.11 Municipalities and State Agencies Regulated

Unless specifically exempted by law, all cities, villages, towns and counties are required to comply with this ordinance and obtain all necessary permits. State agencies are required to comply if Wisconsin Statute § 13.48(13) (2001-2002) applies. The construction, reconstruction, maintenance, and repair of state highways and bridges by the Wisconsin Department of Transportation are exempt when Wisconsin Statute § 30.12(4)(a) (2001-2002) applies.

22.12 Abrogation and Greater Restrictions

- (1) This ordinance supersedes all the provisions of any municipal zoning ordinance enacted under Wisconsin Statute §§ 61.35, 62.23, or 86.30 (2001-2002), which relate to flood plains and shoreland-wetlands, except that where another municipal zoning ordinance is more restrictive than this ordinance, that ordinance shall continue in full force and effect to the extent of the greater restrictions, but not otherwise.
- (2) This ordinance is not intended to repeal, abrogate, or impair any existing deed restrictions, covenants, or easements. However, where this ordinance imposes greater restrictions, the provisions of this ordinance shall prevail.

22.13 Interpretation

In their interpretation and application, the provisions of this ordinance shall be held to be minimum requirements and shall be liberally construed in favor of the municipality and shall not be deemed a limitation or repeal of any other powers granted by the Wisconsin Statutes. Where a provision of this ordinance is required by a standard in Ch. NR 117, Wis. Adm. Code, and where the ordinance provision is unclear, the provision shall be interpreted in light of the Ch. NR 117 standards in effect on the date of the adoption of this ordinance or in effect on the date of the most recent text amendment to this ordinance.

22.14 Severability

Should any portion of this ordinance be declared invalid or unconstitutional by a court of competent jurisdiction, the remainder of this ordinance shall not be affected.

22.15 Annexed Areas

The Sheboygan County shoreland zoning provisions in effect on the date of annexation remain in effect administered by the municipality for all areas annexed by the municipality for all areas annexed by the municipality after May 7, 1982. These annexed lands are described on the municipality's official zoning map. The Sheboygan County shoreland zoning provisions are incorporated by reference for the purpose of administering this section and are on file in the office of the municipal zoning administrator.

SHORELAND-WETLAND ZONING DISTRICT**22.20 Shoreland-Wetland Zoning Maps**

The following maps are hereby adopted and made part of this ordinance and are on file in the office of the City Clerk:

- (1) Wisconsin Wetland Inventory maps stamped "FINAL" on June 4, 1990.
- (2) Floodplain zoning maps titled Flood Insurance Rate Map and dated April 2, 1991.
- (3) United States Geological Survey maps dated 1973.

22.21 District Boundaries

- (1) The shoreland-wetland zoning district includes all wetlands in the municipality which are five (5) acres or more and are shown on the final Wetland Inventory Map that has been adopted and made a part of this ordinance and which are:
 - (a) Within one thousand (1,000) feet of the ordinary high-water mark of navigable lakes, ponds, or flowages. Lakes, ponds, or flowages in the municipality shall be presumed to be navigable if they are shown on the United States Geological Survey quadrangle maps or other zoning base maps which have been incorporated by reference and made a part of this ordinance.
 - (b) Within three hundred (300) feet of the ordinary high-water mark of navigable rivers or streams, or to the landward side of the floodplain, whichever distance is greater. Rivers and streams shall be presumed to be navigable if they are designated as either continuous or intermittent waterways on the United States Geological Survey quadrangle maps or other zoning base maps which have been incorporated by reference and made a part of this ordinance. Floodplain zoning maps adopted in section 22.20(1)(b) shall be used to determine the extent of floodplain areas.
- (2) Determinations of navigability and ordinary high-water mark location shall initially be made by the zoning administrator. When questions arise, the zoning administrator shall contact the appropriate district office of the Department for a final determination of navigability or ordinary high-water mark.
- (3) When an apparent discrepancy exists between the shoreland-wetland district boundary shown on the official zoning maps and actual field conditions at the time the maps were adopted, the zoning administrator shall contact the appropriate district office of the Department to determine if the shoreland-wetland district boundary, as mapped, is in error. If Department staff concur with the zoning administrator that a particular area was incorrectly mapped as a wetland, the zoning administrator shall have the authority to immediately grant or deny a zoning permit in accordance with the regulations applicable to the correct zoning district. In order to correct wetland mapping errors or acknowledge exempted wetlands designated in sections 22.22 and 22.23, the zoning administrator shall be responsible for initiating a map amendment within a reasonable period.

22.22 Filled Wetlands

Wetlands which are filled prior to June 4, 1990, the date on which the municipality received final wetland inventory maps, in a manner which affects their wetland characteristics to the extent that the area can no longer be defined as wetland, are not subject to this ordinance.

22.23 Wetlands Landward of a Bulkhead Line

Wetlands located between the original ordinary high water mark and a bulkhead line established prior to May 7, 1982, under Wisconsin Statute § 30.11, are not subject to this ordinance.

22.24 Permitted Uses

The following uses are permitted subject to the provisions of Chs. 30 and 31, Wisconsin Statutes, and the provisions of other local, state, and federal laws, if applicable.

- (1) Activities and uses which do not require the issuance of a zoning permit, provided that no wetland alteration occurs:
 - (a) Hiking, fishing, trapping, hunting, swimming, snowmobiling, and boating;
 - (b) The harvesting of wild crops, such as marsh hay, ferns, moss, wild rice, berries, tree fruits, and tree seeds, in a manner that is not injurious to the natural reproduction of such crops;
 - (c) The practice of silviculture, including the planting, thinning, and harvesting of timber;
 - (d) The pasturing of livestock;
 - (e) The cultivation of agricultural crops; and
 - (f) The construction and maintenance of duck blinds.
- (2) Uses which do not require the issuance of a zoning permit and which may involve wetland alterations only to the extent specifically provided below:
 - (a) The practice of silviculture, including limited temporary water level stabilization measures which are necessary to alleviate abnormally wet or dry conditions that would have an adverse impact on the conduct of silvicultural activities if not corrected;
 - (b) The cultivation of cranberries, including limited wetland alterations necessary for the purpose of growing and harvesting cranberries;
 - (c) The maintenance and repair of existing drainage systems to restore pre-existing levels of drainage, including the minimum amount of filling necessary to dispose of dredged spoil, provided that the filling is otherwise permissible and that dredged spoil is placed on existing spoil banks where possible;
 - (d) The construction and maintenance of fences for the pasturing of livestock, including limited excavating and filling necessary for such construction or maintenance;

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- (e) The construction and maintenance of piers, docks, walkways, observation decks, and trail bridges built on pilings, including limited excavating and filling necessary for such construction or maintenance;
 - (f) The installation and maintenance of sealed tiles for the purpose of draining lands outside the shoreland-wetland zoning district provided that such installation or maintenance is done in a manner designed to minimize adverse impacts upon the natural functions of the shoreland-wetland listed in Section 22.50(4) of this ordinance; and
 - (g) The maintenance, repair, replacement, and reconstruction of existing highways and bridges, including limited excavating and filling necessary for such maintenance, repair, replacement, or reconstruction.
- (3) Uses which are allowed upon the issuance of a zoning permit and which may include wetland alterations only to the extent specifically provided below:
- (a) The construction and maintenance of roads which are necessary for the continuity of this municipal street system, the provision of essential utility and emergency services, or to provide access to uses permitted under Section 22.24 of this ordinance, provided that:
 - 1. The road cannot, as a practical matter, be located outside the wetland;
 - 2. The road is designed and constructed to minimize adverse impacts upon the natural functions of the wetland listed in Section 22.50(4) of this ordinance;
 - 3. The road is designed and constructed with the minimum cross-sectional area practical to serve the intended use;
 - 4. Road construction activities are carried out in the immediate area of the roadbed only; and
 - 5. Any wetland alteration must be necessary for the construction or maintenance of the road.
 - (b) The construction and maintenance of nonresidential buildings provided that:
 - 1. The building is used solely in conjunction with a use permitted in the shoreland-wetland district or for the raising of waterfowl, minnows, or other wetland or aquatic animals;
 - 2. The building cannot, as a practical matter, be located outside the wetland;
 - 3. The building does not exceed 500 square feet in floor area; and
 - 4. Only limited filling and excavating necessary to provide structural support for the building is allowed.

- (c) The establishment and development of public and private parks and recreation areas, outdoor education areas, historic, natural, and scientific areas, game refuges and closed areas, fish and wildlife habitat improvement projects, game bird and animal farms, wildlife preserves, and public boat launching ramps, provided that:
 - 1. Any private development allowed under this paragraph shall be used exclusively for the permitted purpose;
 - 2. Only limited filling and excavating necessary for the development of public boat launching ramps, swimming beaches, or the construction of park shelters or similar structures is allowed;
 - 3. The construction and maintenance of roads necessary for the uses permitted under this paragraph are allowed only where such construction and maintenance meets the criteria in Section 22.24(3)(a) of this ordinance; and
 - 4. Wetland alterations in game refuges and closed areas, fish and wildlife habitat improvement projects, game bird and animal farms, and wildlife preserves shall be for the purpose of improving wildlife habitat or to otherwise enhance wetland values.
- (d) The construction and maintenance of electric and telephone transmission lines, water and gas distribution lines and sewage collection lines, and related facilities, and the construction and maintenance of railroad lines provided that:
 - 1. The utility transmission and distribution facilities and railroad lines cannot, as a practical matter, be located outside the wetland;
 - 2. Only limited filling or excavating necessary for such construction or maintenance is allowed; and
 - 3. Such construction or maintenance is done in a manner designed to minimize adverse impacts upon the natural functions of the wetland listed in Section 22.50(4) of this ordinance.

22.25 Prohibited Uses

- (1) Any use not listed in Section 22.24 of this ordinance is prohibited, unless the wetland or a portion of the wetland has been rezoned by amendment of this ordinance in accordance with Section 22.50 of this ordinance.
- (2) The use of a boathouse for human habitation and the construction or placement of a boathouse or fixed houseboat below the ordinary high-water mark of any navigable waters is prohibited.

22.30 Nonconforming Structures and Uses

- (1) The lawful use of a building, structure, or property which existed at the time this ordinance, or an applicable amendment to this ordinance took effect, and which is not in conformity with the provisions of the ordinance, including the routine maintenance of such a building or structure, may be continued, subject to the following conditions:

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- The shoreland-wetland provisions of this ordinance authorized by Wisconsin Statute § 62.231 shall not limit the repair, reconstruction, renovation, remodeling, or expansion of a nonconforming structure in existence on the effective date of the shoreland-wetland provisions, or of any environmental control facility in existence on May 7, 1982, related to such a structure. All other modifications to nonconforming structures are subject to Wisconsin Statute § 62.23(7)(h), which limits total lifetime structural repairs and alterations to fifty percent (50%) of current fair market value.
- (2) If a nonconforming use or the use of a nonconforming structure is discontinued for twelve (12) consecutive months, any future use of the building, structure, or property shall conform to this ordinance.
- (3) Any legal nonconforming use of property which does not involve the use of a structure and which existed at the time of the adoption or subsequent amendment of this ordinance adopted under Wisconsin Statute §§ 61.351 or 62.231 may be continued although such use does not conform with the provisions of the ordinance. However, such nonconforming use may not be extended.
- (4) The maintenance and repair of nonconforming boathouses which are located below the ordinary high-water of any navigable waters shall comply with the requirements of Wisconsin Statute § 30.121.
- (5) Uses which are nuisances under the common law shall not be permitted to continue as nonconforming uses.

ADMINISTRATIVE PROVISIONS

22.40 Zoning Administrator

The building inspector is appointed zoning administrator for the purpose of administering and enforcing this ordinance.

The zoning administrator shall have the following duties and powers:

- (1) Advise applicants as to the provisions of this ordinance and assist them in preparing permit applications and appeal forms.
- (2) Issue permits and certificates of compliance and inspect properties for compliance with this ordinance.
- (3) Keep records of all permits issue, inspections made, work approved, and other official actions.
- (4) Have access to any structure or premises between the hours of 8:00 a.m. and 6:00 p.m. for the purpose of performing these duties.
- (5) Submit copies of decisions on variances, conditional use permits, appeals for a map or text interpretation, and map or text amendments within ten (10) days after they are granted or denied to the appropriate district office of the Department.

- (6) Investigate and report violations of this ordinance to the appropriate municipal planning agency and the district attorney, corporation counsel, or municipal attorney.

ZONING PERMITS

22.41 When Required

Unless another section of this ordinance specifically exempts certain types of development from this requirement, a zoning permit shall be obtained from the zoning administrator before any new development, as defined in Section 22.70(1)(a)6. of this ordinance, or any change in the use of an existing building or structure is initiated.

22.42 Application

An application for a zoning permit shall be made to the zoning administrator upon forms furnished by the municipality and shall include, for the purpose of proper enforcement of these regulations, the following information:

- (1) General Information -
 - (a) Name, address, and telephone number of applicant, property owner, and contractor, where applicable.
 - (b) Legal description of the property and a general description of the proposed use or development.
 - (c) Whether or not a private water supply or sewage system is to be installed.

- (2) Site Development Plan -

The site development plan shall be submitted as a part of the permit application and shall contain the following information drawn to scale:

- (a) Dimensions and area of the lot;
- (b) Location of any structures with distances measured from the lot lines and center line of all abutting streets or highways;
- (c) Description of any existing or proposed on-side sewage systems or private water supply systems;
- (d) Location of the ordinary high-water mark of any abutting navigable waterways;
- (e) Boundaries of all wetlands;
- (f) Existing and proposed topographic and drainage features and vegetative cover;

- (g) Location of floodplain and flood way limits on the property as determined from floodplain zoning maps;
- (h) Location of existing or future access roads; and
- (i) Specifications and dimensions for areas of proposed wetland alteration.

22.43 Expiration

- (1) Except where no zoning permit or conditional use permit is required, no land shall be occupied or used, and no building, which is hereafter constructed, altered, added to, modified, rebuilt, or replaced, shall be occupied, until a certificate of compliance is issued by the zoning administrator subject to the following provisions:
 - (a) The certificate of compliance shall show that the building or premises or part thereof, and the proposed use thereof, conform to the provisions of this ordinance.
 - (b) Application for such certificate shall be concurrent with the application for a zoning or conditional use permit.
 - (c) The certificate of compliance shall be issued within ten (10) days after notification of the completion of the work specified in the zoning or conditional use permit, providing the building or premises and proposed use thereof conform with all the provisions of this ordinance.
- (2) The zoning administrator may issue a temporary certificate of compliance for a building, premises, or part thereof pursuant to rules and regulations established by the municipal governing body.
- (3) Upon written request from the owner, the zoning administrator shall issue a certificate of compliance for any building or premises existing at the time of ordinance adoption, certifying, after inspection, the extent and type of use made of the building or premises and whether or not such use conforms to the provisions of this ordinance.

22.45 Fees²

The municipal governing body, may, by resolution, adopt fees for the following:

- (1) Zoning permits.
- (2) Certificates of compliance.
- (3) Public hearings.
- (4) Legal notice publications.
- (5) Conditional use permits.

² Amended by Ordinance No. 9 - 2006/2007. Enacted January 16, 2007.

- (6) Petitions.
- (7) Special assessment letters.
- (8) Plan Commission Meetings.
- (9) Board of Zoning Appeals Meetings.
- (10) Historical Preservation Commission Meetings.

22.46 Recording

Where a zoning permit or conditional use permit is approved, an appropriate record shall be made by the zoning administrator of the land use and structures permitted.

22.47 Revocation

Where the conditions of a zoning permit or conditional use permit are violated, the permit shall be revoked by the Board of Appeals.

22.48 Board of Appeals

The city mayor shall appoint a Board of Appeals under Wisconsin Statute § 62.23(7)(e), consisting of five (5) members subject to confirmation by the municipal governing body. The Board of Appeals shall adopt rules for the conduct of its business as required by Wisconsin Statute § 63.23(7)(e)3.

22.481 Powers and Duties

The Board of Appeals:

- (1) Shall hear and decide appeals where it is alleged there is error in any order, requirement, decision, or determination made by an administrative official in the enforcement or administration of this ordinance.
- (2) Shall hear and decide applications for conditional use permits.
- (3) May authorize, upon appeal, a variance from the dimensional standards of this ordinance where an applicant convincingly demonstrates:
 - (a) That literal enforcement of the terms of the ordinance will result in unnecessary hardship for the applicant;
 - (b) That the hardship is due to special conditions unique to the property and is not self-created or based solely on economic gain or loss;
 - (c) That such variance is not contrary to the public interest as expressed by the purpose of this ordinance; and

- (d) That such variance will not grant or increase any use of property which is prohibited in the zoning district.

22.482 Appeals to the Board

Appeals to the Board of Appeals may be taken by any person aggrieved or by an officer, department, board, or bureau of the community affected by any order, requirement, decision, or determination of the zoning administrator or other administrative official. Such appeals shall be taken within a reasonable time, as provided by the rules of the Board, by filing with the official whose decision is in question, and with the Board of Appeals, a notice of appeal specifying the reasons for the appeal. The zoning administrator or other official whose decision is in question shall transmit to the Board all the papers constituting the record on the matter appealed.

22.483 Public Hearings

- (1) Before making a decision on an appeal or application, the Board of Appeals shall, within a reasonable period of time, hold a public hearing. The Board shall give public notice of the hearing by publishing a Class 2 notice under Wisconsin Statutes, Ch. 985, specifying the date, time, and place of the hearing and the matters to come before the Board. At the public hearing, any party may present testimony in person, by agent or by attorney.
- (2) A copy of such notice shall be mailed to the parties in interest and the appropriate district office of the Department at least ten (10) days prior to all public hearings on issues involving shoreland-wetland zoning.

22.484 Decisions

- (1) The final disposition of an appeal or application for a conditional use permit before the Board of Appeals shall be in the form of a written decision, made within a reasonable time after the public hearing, and signed by the Board chairperson. Such decision shall state the specific facts which are the basis of the Board's determination and shall either affirm, reverse, or modify the order, requirement, decision, or determination appealed, in whole or in part, dismiss the appeal for lack of jurisdiction or prosecution, or grant the application for a conditional use.
- (2) A copy of such decision shall be mailed to the parties in interest and the appropriate district office of the Department within ten (10) days after the decision is issued.

22.50 Amending Shoreland-Wetland Zoning Regulations

- (1) The municipal governing body may alter, supplement, or change the district boundaries and the regulations contained in this ordinance in accordance with the requirements of Wisconsin Statute § 62.23(7)(d)(2), Ch. NR 117, Wis. Adm. Code, and the following.
- (2) A copy of each proposed text or map amendment shall be submitted to the appropriate district office of the Department within five (5) days of the submission of the proposed amendment to the municipal planning agency.
- (3) All proposed text and map amendments to the shoreland-wetland zoning regulations shall be referred to the municipal planning agency, and a public hearing shall be held after

Class 2 notice as required by Wisconsin Statute § 62.23(7)(d)2. The appropriate district office of the Department shall be provided with a written notice of the public hearing at least ten (10) days prior to such hearing.

- (4) In order to insure that this ordinance will remain consistent with the shoreland protection objectives of Wisconsin Statute § 144.26, the municipal governing body may not rezone a wetland in a shoreland-wetland zoning district, or any portion thereof, where the proposed rezoning may result in a significant adverse impact upon any of the following wetland functions:
 - (a) Storm and flood water storage capacity;
 - (b) Maintenance of dry season stream flow or the discharge of groundwater to a wetland, the recharge of groundwater from a wetland to another area, or the flow of groundwater through a wetland;
 - (c) Filtering or storage of sediments, nutrients, heavy metals, or organic compounds that would otherwise drain into navigable waters;
 - (d) Shoreline protection against erosion;
 - (e) Fish spawning, breeding, nursery, or feeding grounds;
 - (f) Wildlife habitat; or
 - (g) Areas of special recreational, scenic, or scientific interest, including scarce wetland types and habitat of endangered species.
- (5) Where the district office of the Department determines that a proposed rezoning may have a significant adverse impact upon any of the criteria listed in Section 22.50(4) of this ordinance, the Department shall so notify the municipality of its determination, either prior to or during the public hearing held on the proposed amendment.
- (6) The appropriate district office of the Department shall be provided with:
 - (a) A copy of the recommendation and report, if any, of the municipal planning agency on a proposed text or map amendment, within ten (10) days after the submission of those recommendations to the municipal governing body.
 - (b) Written notice of the action on the proposed text or map amendment within ten (10) days after the action is taken.
- (7) If the Department notifies the municipal planning agency in writing that a proposed amendment may have a significant adverse impact upon any of the criteria listed in Section 22.50(4) of this ordinance, that proposed amendment, if approved by the municipal governing body, shall not become effective until more than thirty (30) days have elapsed since written notice of the municipal approval was mailed to the Department, as required by Section 22.50(6)(b) of this ordinance. If within the thirty (30) day period, the Department notifies the municipality that the Department intends to adopt a superseding shoreland-wetland zoning ordinance for the municipality as provided by Wisconsin Statute §§ 62.231(6) and 61.351(6), is completed or otherwise terminated.

22.60 Enforcement and Penalties

Any development, building or structure or accessory building or structure constructed, altered, added to, modified, rebuilt, or replaced or any use or accessory use established after the effective date of this ordinance in violation of the provisions of this ordinance, by any person, firm, association, corporation (including building contractors or their agents) shall be deemed a violation. The zoning administrator shall refer violations to the municipal planning agency and the district attorney, corporation counsel, or municipal attorney who shall prosecute such violations. Any person, firm, association, or corporation who violates or refuses to comply with any of the provisions of this ordinance shall be subject to a forfeiture of not less than \$5.00 nor more than \$500.00 per offense, together with the taxable costs of such action. Each day of continued violation shall constitute a separate offense. Every violation of this ordinance is a public nuisance and the creation thereof may be enjoined and the maintenance thereof may be abated by action at suit of the municipality, the state, or any citizen thereof pursuant to Wisconsin Statute § 87.30(2).

22.70 Definitions

- (1) For the purpose of administering and enforcing this ordinance, the terms or words used herein shall be interpreted as follows: Words used in the present tense include the future; words in the singular number include the plural number; words in the plural number include the singular number. The word "shall" is mandatory, not permissive. All distances, unless otherwise specified, shall be measured horizontally.
 - (a) The following terms used in this ordinance mean:
 1. "Accessory structure or use" means a detached subordinate structure or a use which is clearly incidental to, and customarily found in connection with, the principal structure or use to which it is related and which is located on the same lot as that of the principal structure or use.
 2. "Boathouse" as defined in Wisconsin Statute § 30.121(1), means a permanent structure used for the storage of water-craft and associated materials and includes all structures which are totally enclosed, have roofs or walls or any combination of structural parts.
 3. "Class 2 public notice" means publication of a public hearing notice under Wisconsin Statute, Ch. 985, in a newspaper of circulation in the affected area. Publication is required on two (2) consecutive weeks, the last at least seven (7) days prior to the hearing.
 4. "Conditional use" means a use which is permitted by this ordinance provided that certain conditions specified in the ordinance are met and that a permit is granted by the Board of Appeals or, where appropriate, the planning agency designated by the municipal governing body.
 5. "Department" means the Wisconsin Department of Natural Resources.
 6. "Development" means any man-made change to improved or unimproved real estate, including, but not limited to, the construction of buildings, structures, or accessory structures; the construction of additions or substantial alterations to

buildings, structures, or accessory structures; the placement of buildings or structures; ditching, lagooning, dredging, filling, grading, paving, excavation, or drilling operations; and the deposition or extraction of earthen materials.

7. "Drainage system" means one or more artificial ditches, tile drains, or similar devices which collect surface runoff or groundwater and convey it to a point of discharge.
8. "Environmental control facility" means any facility, temporary or permanent, which is reasonably expected to abet, reduce, or aid in the prevention, measurement, control, or monitoring of noise, air, or water pollutants, solid waste and thermal pollution, radiation or other pollutants, including facilities installed principally to supplement or to replace existing property or equipment not meeting or allegedly not meeting acceptable pollution control standards or which are to be supplemented or replaced by other pollution control facilities.
9. "Fixed houseboat" as defined in Wisconsin Statute § 30.121(1), means a structure not actually used for navigation which extends beyond the ordinary high-water mark of a navigable waterway and is retained in place either by cables to the shoreline or by anchors or spudpoles attached to the bed of the waterway.
10. "Navigable waters" means Lake Superior, Lake Michigan, all natural inland lakes within Wisconsin, and all streams, ponds, sloughs, flowages, and other waters within the territorial limits of this state, including the Wisconsin portion of boundary waters, which are navigable under the laws of this state. Under Wisconsin Statute § 144.26(2)(d), notwithstanding any other provision of law or administrative rule promulgated thereunder, shoreland ordinances required under Wisconsin Statute §§ 66.351 or 62.221, and Ch. NR 117, Wis. Adm. Code, do not apply to lands adjacent to farm drainage ditches if:
 - a. Such lands are not adjacent to a natural navigable stream or river;
 - b. Those parts of such drainage ditches adjacent to such lands were not navigable streams before ditching; and
 - c. Such lands are maintained in nonstructural agricultural use.

"Wisconsin's Supreme Court has declared navigable bodies of water that have a bed differentiated from adjacent uplands and levels or flow sufficient to support navigation by a recreational craft of the shallowest draft on an annually recurring basis [*Muench v. Public Service Commission*, 261 Wis. 492 (1952) and *DeGaynor and Co., Inc., v. Department of Natural Resources*, 70 Wis. 2d 936 (1975)]. For example, a stream which is navigable by skiff or canoe during normal spring high water is navigable, in fact, under the laws of this state though it may be dry during other seasons."

11. "Ordinary high-water mark" means the point on the bank or shore up to which the presence and action of surface water is so continuous as to leave a distinctive mark such as by erosion, destruction, or prevention of terrestrial vegetation, predominance of aquatic vegetation, or other easily recognized characteristic.

12. "Planning agency" means the municipal plan commission created under Wisconsin Statute § 62.23(1), a board of public land commissioners or a committee of the municipality's governing body which acts on matters pertaining to planning and zoning.
13. "Shorelands" means lands within the following distances from the ordinary high-water mark of navigable waters; 1,000 feet from a lake, pond, or flowage; and 300 feet from a river or stream or to the landward side of the floodplain, whichever distance is greater.
14. "Shoreland-wetland district" means the zoning district, created in this shoreland-wetland zoning ordinance, comprised of shorelands that are designated as wetlands on the wetlands inventory maps which have been adopted and made a part of this ordinance.
15. "Unnecessary hardship" means that circumstance where special conditions, which were not self-created, affect a particular property and make strict conformity with restrictions governing area, setbacks, frontage height, or density unnecessarily burdensome or unreasonable in light of the purposes of this ordinance.
16. "Variance" means an authorization granted by the Board of Appeals to construct or alter a building or structure in a manner that deviates from the dimensional standards of this ordinance.
17. "Wetlands" means those areas where water is at, near, or above the land surface long enough to support aquatic or hydrophytic vegetation and which have soils indicative of wet conditions.
18. "Wetland alteration" means any filling, flooding, draining, dredging, ditching, tiling, excavating, temporary water level stabilization measures, or dike and dam construction in a wetland area.